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87 NOVEMBER 16, 4:45 PM

DEPARTMENT OF STATE

558 NOV 16

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FROM: BERLIN

TO: Secretary of State

NO: 345, NOVEMBER 16, 9 PM

SENT BONN 298; REPEATED INFORMATION DEPARTMENT 345, LONDON, PARIS, MOSCOW UNNUMBERED.

BONN PASS USPOLAD USAREUR 99 FROM BERLIN FOR INFO.

PARIS ALSO PASS TOPOL.

THREE POLADS MET NOV 14. NUMBERED SECTIONS ONE AND TWO WHICH FOLLOW WERE TRIPARTITELY APPROVED FOR FORWARDING TO EMBASSIES:

OCB
CIA
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AIR
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1. ALLIED MISSIONS BERLIN REQUEST THEIR EMBASSIES FURNISH CONTINGENCY PLAN COVERING AIR ACCESS, IN EVENT GDR TAKEOVER, SIMILAR TO CONTINGENCY PLANS FOR SURFACE (BONN'S DESPATCH 1075 DEC 18, 1957 TO DEPT). POLADS RECOMMEND THAT UNDER NO RPT NO CIRCUMSTANCES SHOULD CIVIL AIRLINES ACCEPT GDR FLIGHT CLEARANCE, SINCE PASSENGER PLANES KEY FACTOR IN WEST BERLIN MORALE THEY MUST NONETHELESS CONTINUE TO FLY, EVEN IF MILITARY HAVE TO FLY THEM AND PLANES CARRY MILITARY INSIGNIA.

2. IN EVENT TRANSFER TO GDR REMAINING SOV OCCUPATION RESPONSIBILITIES FOR BERLIN--WHICH WOULD PRESUMABLY BE SIGNALLED BY DISAPPEARANCE SOV BERLIN KOMMANDATURA--WEST COMMANDANTS WOULD PUT EAST BERLIN OFF-LIMITS ALL OFFICIAL ALLIED PERSONNEL. PERMISSION TO VISIT EAST BERLIN BY MEMBERS ALLIED OCCUPATION WOULD BE ONLY ON SPECIFIC AUTHORIZATION COMMANDANT OR DEPUTY COMMANDANT.

AT PRESENT ALLIED PERSONNEL FROM TIME TO TIME ARRESTED EAST BERLIN, USUALLY FOR DISORDERLY CONDUCT, AND RELEASE ARRANGED THROUGH SOV PROVOST MARSHAL. HOWEVER, IF SOV

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KOMMANDATURA DECLARED NON-EXISTENT ALLIES WOULD BE FACED WITH DEALING WITH GDR ON MATTER OF RELEASE.

POLADS AWARE NECESSITY FOR ALLIES CONTINUING MAINTAIN FREEDOM CIRCULATION THROUGHOUT CITY. IT ENVISAGED, THEREFORE, THAT PERSONS WHO WE SURE GDR WOULD NOT RPT NOT DARE ARREST, SUCH AS HIGH OFFICIALS ALLIED EMBASSIES BONN AND MISSIONS BERLIN, WOULD FROM TIME TO TIME VISIT EAST SECTOR.

3. USPOLAD RECOMMENDED THAT SECTIONS I A 1(C) AND I B 1(C) AND (D) OF SURFACE ACCESS CONTINGENCY PLAN (ENCLOSURE TO BONN DESPATCH REFERENCED ABOVE) BE CLARIFIED TO EFFECT THAT OFFICIAL MOVEMENT DOCUMENTS (AND IDENTITY DOCUMENTS IF NECESSARY) COULD UNDER PROTEST BE SHOWN TO EAST GERMANS BUT ONLY IN MANNER ONE SHOWS PASS TO A BUILDING GUARD. DOCUMENTS SHOULD NOT RPT NOT BE RELEASED TO EAST GERMANS.

IT PRESENT PRACTICE ON AUTOBAHN FOR SOVS TO DISAPPEAR WITH MOVEMENT ORDER FOR 10 OR 15 MINUTES AND RETURN IT IMPRINTED WITH SOV DATE STAMP; ON RAILWAY SOVS DO STAMPING IN PRESENCE TRAIN COMMANDER. IF DOCUMENTS RELEASED TO EAST GERMANS IT CAN BE ASSUMED THAT AT VERY LEAST THEY WILL BE RETURNED WITH COMPARABLE DATE STAMP. WHEREAS SHOWING MOVEMENT DOCUMENT AND IF NECESSARY IDENTITY DOCUMENT CANNOT BE CONSTRUED AS RECOGNITION GDR--ALLIED PERSONNEL DO SO NOW WHEN NECESSARY IN EAST BERLIN TO ESTABLISH TO VOPO'S THEIR ALLIED OCCUPATIONAL AND THEREFORE EXTRA TERRITORIAL STATUS--TO PERMIT GDR STAMPING OF MOVEMENT ORDER COULD BE INTERPRETED AS BEGINNING OF DE FACTO RECOGNITION OF GDR AND WEAKENING ALLIED POSITION, BY COMMUNISTS AS WELL AS WEST BERLINERS. MISSION FEELS IT WOULD JUST BE QUESTION OF TIME ANYWAY BEFORE GDR WOULD TRY TO SUBSTITUTE VISA FOR DATE STAMP.

USPOLAD ALSO SUGGESTED THAT SHOULD EAST GERMANS REPLACE SOVS AT AUTOBAHN CHECKPOINTS, ALLIED MP'S BE INSTRUCTED, DURING INITIAL DAYS AT LEAST, TO HANDLE CONTACT WITH EAST GERMANS ON BEHALF OF ALLIED OFFICIAL TRAVELERS. THIS SUGGESTION MADE SOLELY ON PRACTICAL CONSIDERATION THAT WE CAN ADEQUATELY BRIEF HANDFUL MPS ON JUST WHAT TO DO AND SAY BUT IT WOULD BE HOPELESS TASK BRIEF ALL ALLIED OCCUPATION PERSONNEL DURING INITIAL DAYS

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GDR TAKEOVER.

IN CONNECTION WITH PROTEST WE INSTRUCTED TO MAKE TO EAST GERMANS WHEN SHOWING THEM MOVEMENT ORDERS, AND IF NECESSARY IDENTITY DOCUMENTS, USPOLAD SUGGESTED THAT PROTEST BE MADE ON SAME BASIS AS U.S. OCCUPATION PERSONNEL NOW PROTEST HAVING TO SHOW IDENTITY DOCUMENTS IN EAST BERLIN. IN CASES OF UNIFORMED PERSONNEL, OCCUPANTS OF AUTOMOBILES BEARING OCCUPATION PLATES, AND TRAIN COMMANDERS, ORAL PROTEST WOULD BE MADE ON BASIS THAT OFFICIAL ALLIED STATUS ALREADY APPARENT. THIS WOULD COVER 99 PERCENT OF ALLIED OFFICIAL TRAVELLERS. REMAINING 1 PERCENT (I.E., TRAVELLERS IN AUTOMOBILES NOT BEARING OCCUPATION PLATES) COULD SAY THEY SHOWING DOCUMENTS UNDER PROTEST BUT NEED GIVE NO RPT NO REASON FOR PROTEST.

BRITISH AND FRENCH AGREED TO CONSIDER USPOLAD SUGGESTIONS BUT INDICATED THEY WOULD PROBABLY NOT RPT NOT GO ALONG WITH USPOLAD SUGGESTION THAT MOVEMENT ORDERS AND IDENTITY DOCUMENTS NOT RPT NOT BE RELEASED TO EAST GERMANS AT CHECKPOINTS.

TRIMBLE AND GEN HAMLETT CONCUR FOREGOING.

BURNS

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